# ST. TAMMANY PARISH UNIFIED DEVELOPMENT CODE

PLANNING & ZONING COMMISSION MEETINGS
November 14, 2014
5:00 pm

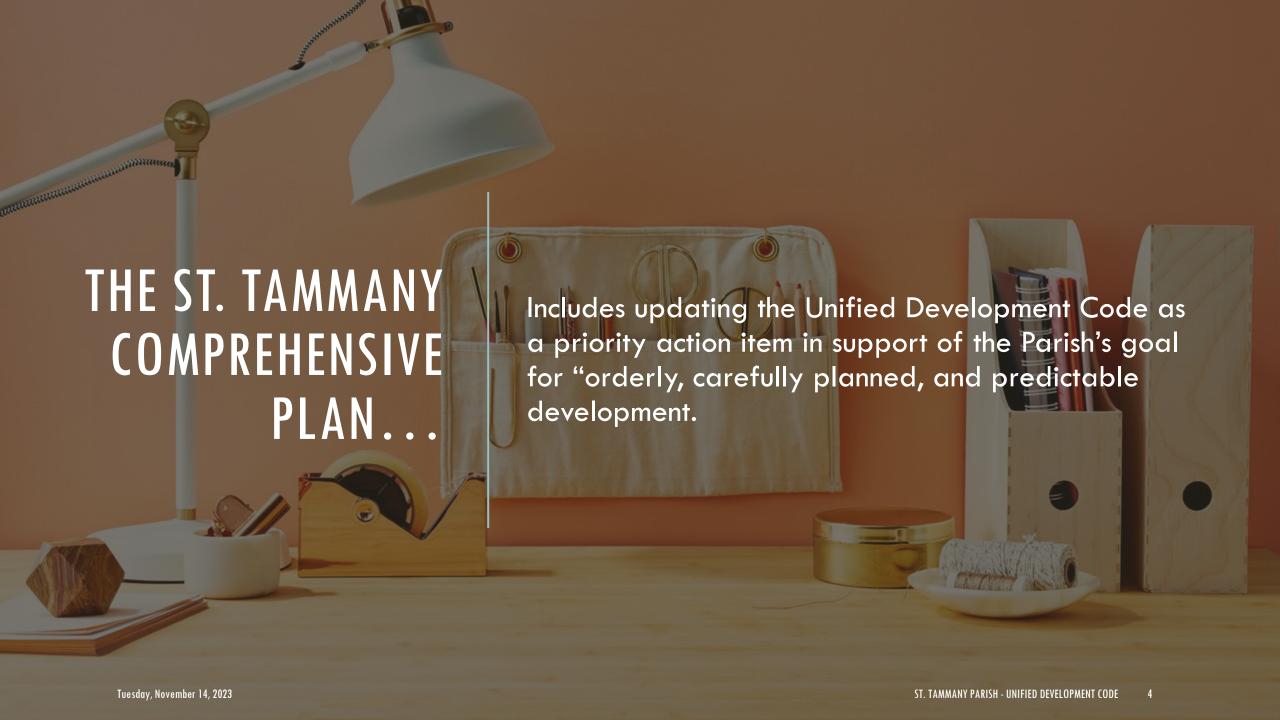
### **AGENDA**

- 1. Project Context
- 2. Draft UDC Under Review
  - Organization
  - Significant Changes
- 3. Project Timeline Where we are today
- 4. How to Participate
- 5. Questions & Closing





- Consistency with the Comprehensive Plan
- What is a UDC?
- Why Update the UDC?
- How does this Affect Local Residents & Businessowners?





Consolidates all rules and regulations for development in one place, in a single code.

Makes code updates and improvements simpler to consider, manage, and implement in response to changing conditions.



# WHY UPDATE THE UDC?

As the Parish grows, managing traffic, enhancing drainage, and promoting strategic growth has become more and more of a challenge.

This is partially because the current development code was drafted with different challenges in mind than those currently faced and has become outdated.



### PROJECT FOCUS

To improve land development procedures, respond to modern development needs, and provide a balanced approach to new development with resident's best interests and values in mind.

To shape St. Tammany Parish's future, fostering a vibrant, sustainable community.

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### WHERE WE ARE TODAY:

Public Hearings

Year 1: UDC
Development

Parish Council and Planning
Public Comment & Stakeholder
Commission review & feedback

P&Z Public Hearings

July '21 – July '22

Aug – Oct. '22

Nov. – Jan. '23

Feb. – April '23

May – July '23

Aug – Oct '23.

Nov. – Jan ''24

Parish staff review & feedback

Public Comment & Stakeholder meetings begin

Draft Code Available Online for Review and Comment 3/31

Community Meetings & Public Comment continues

We are here!

### Draft 1: Staff & Consultant Team Draft 2: Council & Commission Draft 3: Stakeholder, Committee & Public Draft 4: **Current Version**

### AN ITERATIVE DEVELOPMENT PROCESS

**Year 1 UDC Development** 

Code Ogranization, Major Issues, and Numbering System Confirmed

**Draft 1** UDC submitted for Parish Staff Review & Feedback

Draft 2 UDC submitted for Parish Council & Planning/Zoning Commission Feedback (10+ briefings held) Draft Code Available Online for Review and Comment (3/31)

**Draft 3** UDC submitted for Public Comment (3/31 - 10/31) and Stakeholder Meetings (10+ meetings held)

Planning and Zoning Commmisson Updates (8/1)

-

2 Community Open Houses (8/9, 8/10)

Monthly Code Rewrite Committee Meetings

Planning/Zoning Public Hearings (11/14)

Comments organized and 90% addressed

Parish decision-making meeting to review 10% remaining (conflicting comments)

Parish legal meeting to confirm legal implications and understanding of all edits

**Draft 4** UDC updated with Public, Stakeholder, and Parish feedback. Tracked Changes version made available online (11/9)

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### DRAFT REORGANIZATION

Rename Part II — Land Development Code (LDC) to Part II — Unified Development Code (UDC)

Chapter 100 – Administration

Chapter 200 – Procedures

Chapter 300 – Buildings and Construction

Chapter 400 - Zoning

Chapter 500 – Nonconformities

Chapter 600 – General Development Standards

Chapter 700 – Coastal Management

Chapter 800 – Subdivision Regulations

Chapter 900 – Infrastructure

#### UDC Amendment Summary

The following table outlines where sections of the current code broadly fit into the Draft Unified Development Code. Note that many new chapters contain amended language and do not necessarily contain the sections in the current code verbatim. The new chapters contain amended language to consolidate repetitive language in the current code or additional language to help simplify requirements.

NEW CHAPTER	CURRENT ORDINANCE
Chapter 100 Administration	Chapter 100 General Administrative Provisions Chapter 120, Article II Regional Planning Commission
	Chapter 120, Article III Parish Planning Commission
	Chapter 120, Article IV Parish Zoning Commission
	Chapter 130 Unified Development Code, Article I in General
	Chapter 130 Unified Development Code, Article II Administration and Enforcement
	Chapter 125 Subdivision Regulations, Article I Definition of Terms
Chapter 200 Procedures	Chapter 130 Unified Development Code, Article II Administration and Enforcement
	Chapter 125 Subdivision Regulations, Article IV Standards of Design
Chapter 300 Buildings and	Chapter 105 Buildings and Construction
Construction	
Chapter 400 Zoning	Chapter 130 Unified Development Code, Article IV Zoning Districts
	Chapter 130 Unified Development Code, Article V Overlays
	Chapter 130 Unified Development Code, Article VII Minimum Standards for Specific Uses
Chapter 500 Nonconformities	Chapter 130 Unified Development Code, Article III Nonconformities
Chapter 600 General	Chapter 130 Unified Development Code, Article VI Supplemental Standards
Development Standards	Chapter 130 Unified Development Code, Article VII Minimum Standards for Specific Uses
	Chapter 130 Unified Development Code, Article VII, Division 2 Land Cleaning Permit
Chapter 200 Coastal	Chapter 110 Coastal Zone Management Regulations
Chapter 700 Coastal Management	Crespose 110 Colesion active seasings result regulation in
Chapter 800 Subdivision	Chapter 125 Subdivision Regulations
Regulations	
Chapter 900	Chapter 30 Parks, Recreation and Scenic Neighborhoods, Article XIV Tammany Trace
	Chapter 40 Utilities
	Chapter 115 Drainage and Flood Control Chapter 125 Subdivision Regulations, Article III Street Regulations
	Chapter 125 Subdivision Regulations, Article IV Standards of Design
	Chapter 125 Subdivision Regulations, Article VI Traffic Impact Analysis
	Chapter 125 Subdivision Regulations, Article VII Studies, Plans, and Review Procedures

http://stpgov.org/files/2023/PlanningandDevelopment/DocumentsandPDFs/UDC/2023.3.31UDCAmendmentSummary.pdf

Chapter 130 Unified Development Code, Article VII, Division 45 Sidewalk Standard

### SIGNIFICANT CHANGES

#### **ADMINISTRATION**

All provisions related to the administration and enforcement of the UDC in one place.

Clarifies the powers, roles, and responsibilities of decision-making entities, agency heads, or UDC administrators.

Merges the powers of the current Planning Commission and Zoning Commission into one public body: the Planning and Zoning Commission.

#### **PROCEDURES**

Includes specific procedures for each type of development application and clarifies the level of review required by each agency for each type of development application.

Renames the "Administrative Use Permit" to "Development Plan Review" and outlines approval process.

Relocates Finance and Economic
Development Districts not having an impact on development standards or permitting to Part 1, Chapter 2 - Administration, Article XI — Special District Budgets so to align relevant information.



### SIGNIFICANT CHANGES (CON'T)

### ZONING DISTRICTS

Zoning district consolidation to reduce redundancies.

Group zoning districts and include permitted use tables across residential, commercial, etc. categories.

Clarify purpose & minimum standards for a Planned Unit Development (PUD) as a Zoning District, approved as a Major Subdivision.

Include special use standards for certain use types.

# SUBDIVISION & INFRASTRUCTURE REGULATIONS

Subdivision types modified and approval procedures clarified.

New content to support procedures on where to file applications, how to determine application completeness, and processes for interdepartmental review.

New chapter focused on infrastructure requirements and flood prevention.

#### DEVELOPMENT STANDARDS

Sign Regulations – content neutral.

Update to land clearing and landscape requirements – includes more illustrations for planting requirements.

Updates to parking requirements to promote low impact development.

Standards for use of permeable pavement in parking areas.

Limitation on total impervious surface area.

# ONLINE PUBLIC COMMENT SUMMARY (3/31-10/31)

Eighty-three (83) total comments were received from thirty-five (35) residents. Areas of concern included:

- Drainage, floodplain management, and wetland preservation.
- Zoning and permit approval process, specifically short-term rentals and subdivisions regulations.
- Tree preservation.
- Public meeting processes.
- Code enforcement.

Each comment was addressed, and a response from the Project Team is available as part of the UDC comment Resolution Matrix.



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# MAJOR THEMES & OUTCOMES PUBLIC COMMENTS

- 1. Manufactured Housing Overlay (MHO) and Rural Overlay (RO).
- 2. Infrastructure.
- 3. Planned Unit Developments or PUDs.
- 4. Conditional Uses.
- 5. Tree Preservation and Land Clearing.





# COMMENTS: MAJOR THEMES MANUFACTURED HOMES & SHORT-TERM RENTALS

#### CURRENT CODE

Zoning Overlay Districts currently permit the placement and location of **mobile homes** (a permitted use in the Manufactured Housing Overlay or MHO) and **short-term rentals** (a permitted use in the Rural Overlay or RO).

#### COMMENTS

- Some wanted to see broader ability to permit these uses outside of the overlays.
- Others wished to see additional restrictions placed on these used in the existing overlays where they are permitted.
- All wanted to see more predictability in terms of where and under what conditions these uses would be allowed.

- Draft 3 of the UDC permitted mobile homes and short-term rentals in existing base zoning districts by-right or through the issuance of a conditional use permit, coupled with use standards included in Sec. 400-8.
- Debate over the use of conditional use permits, standards, and siting requirements often fell short of arriving at a solution that all (or a majority) agreed with.



# COMMENTS: MAJOR THEMES INFRASTRUCTURE



#### CURRENT CODE

- Has contradictory or unclear standards.
- Is difficult to navigate and understand what is required for new construction or redevelopment applications.
- Relies heavily on interpretation, which reduces predictability.
- Is out of date and in need of an assessment against best practices.

#### COMMENTS

- Requests for enhanced predictability and detailed procedures.
- Requests that standards be reduced to ensure the construction industry that has driven growth in St.
   Tammany Parish continues.
- Need for a balance between opposing perspectives, compromising where the public's interest is not impacted significantly and retaining new standards that will support the future development and character of the Parish.

- In support of issue resolution, significant time and effort was spent by the Parish to genuinely understand perspectives, support compromise, and help all stakeholders articulate their concerns in a nonconfrontational manner.
- Overly detailed standards removed from draft 3 with the intent to incorporate into a technical companion manual to the Code.



# COMMENTS: MAJOR THEMES PLANNED UNIT DEVELOPMENT (PUD)



#### CURRENT CODE

- PUD overlay allows for increase residential density.
- Does not require a mix of uses.
- Is used in a similar way as the Traditional Neighborhood Development (TND) Overlay.
- Proven difficult to manage as an overlay, with partially approved sites mapped but not fully developed.
- Creates confusion and mistrust regarding the intent of development.

#### COMMENTS

- Some want the PUD removed due to misuse as a density boost and resultant strain on traffic, infrastructure, flooding, etc.
- PUDs are a necessary lever to provide smaller lots that are more affordable.
- Clustered development has positive outcomes for the environment.
- Need to better establish the purpose and minimum requirements of the PUD.

- Purpose is to advance more innovative development approaches that are not currently permitted in any existing zoning district in the Code.
- Maintains that a PUD is a "flexibility lever" for great ideas that are by their very nature "out of the box."
- Adds standards to this effect to avoid misuse of this district in the future.



# COMMENTS: MAJOR THEMES CONDITIONAL USES



#### CURRENT CODE

- Removed from the Code in 2007.
- Without appropriate standards and conditions, can become arbitrary and capricious and open the Parish, it's civic leaders who serve on boards and commissions, and the public to costly ligation, time lost, and limited progress on land use decisions.

#### COMMENTS

- Can create much needed authority to consider very site-specific circumstances and impose conditions to reduce or mitigate negative impacts to nearby properties.
- Many would like to see Conditional Uses return provided they include clear criteria
- Need for a clear process for approvals and associated definitions

- Adds definitions, procedures, and criteria for limited application of Conditional Uses, including for:
- Home Office serving more than 1 person at a time music, art, or dance.
- Restaurant, dine-in with lounge (bar) in the NC-2, GC-1, GC-2, and PBC districts.
- Certain industrial uses in I-3.
- Permanent occupancy of a site by seasonal produce stands (other than seafood peddlers and Christmas tree sales) in the MHO District.



# COMMENTS: MAJOR THEMES TREE PRESERVATION & LAND CLEARING



#### CURRENT CODE

- Land clearing practices have inconsistent treatment of residential subdivisions and commercial development, allowing for the clearing and removal of a significant portion of the Parish's tree canopy.
- Standards need to be updated, re: invasive species, usability, terminology, graphics, and organization.

#### COMMENTS

- Need to better preserve the Parish's tree canopy, natural landscape, and heritage trees.
- Concern over extensive land clearing practices for residential subdivisions, and the negative flooding impacts and stormwater runoff associated with new development.

- Implements a Natural Area requirements, which requires the preservation of a 50' area around new subdivisions in its natural state to both retain the tree canopy and provide enhanced water storage capacity between new development and existing adjacent uses.
- Land clearing, tree preservation standards and processes have also been strengthened in response to these concerns and in accordance with best practices.

Balances construction impacts

Simplifies permit process

Clarifies development standards

Aligns overlapping procedures

Eliminates duplicate rules

Bolsters tree preservation policies

### PROJECT EFFECT

On Local Residents and Business Owners

- Influences what landowners can do with their properties.
- Clarifies many existing allowable uses and adds standards to improve land use predictability.

## RECOMMENDATIONS

ESTABLISH THE UDC

Rename and reorganize existing Part II – Land Development Code (LDC) of the St. Tammany Parish Code of Ordinances to establish a Unified Development Code within Part II, in which traditional zoning and subdivision regulations are combined with other parish regulations such as sign requirements, design guidelines, and water management to assist with review of development applications and permitting requirements.

#### UPDATE STANDARDS

Update standards within and across Part II: Unified Development Code consistent with Parish Administration, Parish Council, the Planning and Zoning Commission, public and stakeholder feedback, and best planning and engineering practices to streamline, simplify and improve overall code navigation in support of reducing permitting confusion, removing redundancy, and aligning application procedures and similar processes, consistent with the Proposed draft UDC dated November 2023 and included herein as Appendix C.

#### RELOCATE TO PART I...

Relocate existing Finance and
Economic Development Districts not
having an impact on development
standards or permitting to Part 1,
Chapter 2 - Administration, Article XI
– Special District Budgets; retitle
Article XI. "Special District Budgets" to
"Special Districts;" and treat elements
like board creation, boundaries,
authority and budgets
comprehensively, consistent with the
proposed changes included herein as
Appendix D.

# THANK YOU! QUESTIONS?

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